ORDINANCE 523

AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF SOLANA BEACH, CALIFORNIA, ADDING CHAPTER 5.07 TO THE SOLANA BEACH MUNICIPAL CODE PROHIBITING THE USE, SALE AND DISTRIBUTION OF BALLOONS FILLED WITH A GAS LIGHTER THAN AIR

WHEREAS, State law currently prohibits the outdoor release of any balloon constructed of electrically conductive material that is filled with a gas lighter than air as part of a public or civic event, promotional activity or product advertisement (California Penal Code Section 653.1 and Business and Professions Code Section 22942); and

WHEREAS, State law further requires that an object of sufficient weight be affixed to each Mylar balloon at the time of sale or distribution to counter the lift capability of the balloon, and also requires the manufacturer's name to be printed on the balloon, along with a permanent warning notice regarding the conductivity and danger of Mylar balloons (California Penal Code Section 653.1 and Business and Professions Code Section 22942); and

WHEREAS, the City of Solana Beach desires to implement additional measures to minimize the existence of balloons filled with a gas lighter than air within the City and mitigate the dangerous impacts from these balloons coming into contact with ocean life, animals and power lines; and

WHEREAS, balloons can be damaging to ecosystems and wildlife when released into the air or not disposed of properly, as they are not biodegradable; and

WHEREAS, the Ocean Conservancy lists balloons as the second most dangerous debris item since they are frequently mistaken as food by birds, mammals, and marine life. When balloons are ingested, they block the animals' digestive track, which leads to a loss of nutrition, internal injury, starvation, and death. Balloon ribbon is also hazardous because it can choke or entangle birds, mammals, and marine life in a manner that limits their mobility; and

WHEREAS, balloons are the most common form of floating garbage within 200 miles of American shorelines, and beach litter surveys have shown that the number of balloons and balloon pieces found on beaches has tripled in the past 10 years; and

WHEREAS, balloon debris on City beaches is prolific despite laws and regulations that prohibit littering, which contributes to dirty beaches, parks and communities, creates added costs to City budgets and discourages tourism; and

WHEREAS, balloons made of metatized or foil materials that conduct electricity, including Mylar, also pose a safety hazard when released as they can cause power outages,
explosions, downed power lines and damaged infrastructure when coming near or into
direct contact with high-voltage power lines, resulting in costly repairs and/or hours of
power outages affecting City residents and businesses; and

WHEREAS, over the past five years, Mylar balloons have been identified as the cause of
more than 500 power outages in the San Diego region’s electrical system; and

WHEREAS, the most effective way to reduce balloon debris in the City’s waterways,
decrease litter and pollution, and protect the environment, marine life, human health and
the City’s infrastructure, is to prohibit the use, sale and distribution of balloons filled with
a gas lighter than air; and

NOW, THEREFORE, the City Council of the City of Solana Beach, California, does ordain
as follows:

SECTION 1. All of the above recitals are true and correct.

SECTION 2. Chapter 5.07 of the Solana Beach Municipal Code is hereby added to read
as follows:

5.07.010 Title.
This Chapter shall be known as the “Balloon Ordinance”.

5.07.020 Purpose and Intent.
The purpose of this Chapter is to establish standards and procedures for environmental
waste and litter reduction measures and promote environmentally sustainable practices
throughout the City by prohibiting the use, sale and distribution of balloons filled with a
gas lighter than air. In enacting this Chapter, it is the City’s intent to further current
prohibitions and regulations relating to balloons under State law and to protect the City’s
residents, businesses, animals, and infrastructure from damage caused by balloons.
Nothing in this Chapter is intended to or shall be interpreted as conflicting with any federal
or state law or regulation.

5.07.030 Definitions
For purposes of this Chapter only, the terms below have the following meaning:

“Balloon” means a flexible bag, including but not limited to, those made from rubber, latex,
polychloroprene (neoprene), Mylar, or nylon fabric, that is designed to be inflated with a
gas lighter than air, causing it to float, or designed to be filled with water. A balloon may
be used for decorative, toy, or entertainment purposes. Balloons used for medical,
industrial, or scientific purposes are not subject to the provisions of this ordinance.

“Gas Lighter Than Air” means a gas that has a lower density than normal atmospheric
gases and rises above them as a result, including, but are not limited to, helium, hydrogen,
methane, oxygen, and nitrogen.
"Person" means any person, business, corporation, or event organizer or promoter; public, nonprofit or private entity, agency or institution; or partnership, association or other organization or group, however organized.

5.07.040 Prohibition on the Use, Sale and Distribution of Balloons

A. No Person, including, but not limited to, a balloon wholesaler, retailer, or third-party vendor, shall use, sell, or distribute any type of Balloon inflated with any Gas Lighter Than Air within the City, either as a separate item or included in a packaged product set, including at any City Facility or City-Sponsored Event.

B. No Person shall dispose of any Balloon inflated with any Gas Lighter Than Air within the City in any manner, including release outdoors into the air, other than in a trash container.

C. This Section shall not apply to manned hot air balloons, or to balloons used in governmental or scientific research project.

5.07.050 Enforcement; Penalties.

A. Any violation of this Chapter shall be enforced through Chapters 1.16 and 1.18 of the Solana Beach Municipal Code.

B. Each violation of this Chapter shall be considered a separate offense.

C. The remedies and penalties provided in this Chapter are cumulative and not exclusive and nothing in this shall preclude the City from pursuing any other remedies. The City Attorney may seek legal, injunctive, or any other relief to enforce the provisions of this chapter and any regulations or administrative procedure developed pursuant hereto.

SECTION 3. The City Council finds that this Ordinance is exempt from the provisions of the California Environmental Quality Act ("CEQA") pursuant to Section 15308 of the CEQA Guidelines because it is an activity undertaken "to assure the maintenance, restoration, enhancement and protection of the environment" and pursuant to Section 15061(b)(3) because there is no possibility that the activity in question may have a significant effect on the environment.

SECTION 4. Severability. If any section, subsection, subdivision, paragraph, sentence, clause, phrase or portion of this Ordinance is, for any reason, held to be invalid or unconstitutional by any court of competent jurisdiction, such decision shall not affect the validity or effectiveness of the remaining portions of this Ordinance. The City Council hereby declares that it would have adopted this Ordinance and each section, subsection, subdivision, paragraph, sentence, clause, phrase and portion of this Ordinance irrespective of the fact that one or more, sections, subsections, subdivisions, paragraphs, sentences, clauses, phrases or portions thereof may be declared invalid or unconstitutional to this end, the provisions of this Ordinance are declared severable.
EFFECTIVE DATE: This Ordinance shall be effective thirty (30) days after its adoption. Within fifteen (15) days after its adoption, the City Clerk of the City of Solana Beach shall proceed with publication pursuant to the provisions of Government Code section 36933.

INTRODUCED AND FIRST READ this 27th day of April 2022, at a regular meeting of the City Council of the City of Solana Beach, California; AND

THEREAFTER ADOPTED at a regular meeting of the City Council of the City of Solana Beach, California, on the 11th day of May 2022, by the following vote:

AYES: Councilmembers – Heebner, Becker, Harless, Zito, Edson
NOES: Councilmembers – None
ABSTAIN: Councilmembers – None
ABSENT: Councilmembers – None

LESA HEEBNER, Mayor

APPROVED AS TO FORM:

JOHANNA N. CANLAS, City Attorney

ATTEST:

ANGELA IVEY, City Clerk
ORDINANCE CERTIFICATION

STATE OF CALIFORNIA
COUNTY OF SAN DIEGO
CITY OF SOLANA BEACH

I, ANGELA IVEY, City Clerk of the City of Solana Beach, California, DO HEREBY CERTIFY that the foregoing is a full, true and correct copy of ORDINANCE 523 adding Chapter 5.07 to the Solana Beach Municipal Code prohibiting the use, sale and distribution of balloons filled with a gas lighter than air by the City Council of Solana Beach. This Ordinance has been published as required pursuant to law and the original is filed in the City Clerk's Office. (GC 40806).

ANGELA IVEY, CITY CLERK

CERTIFICATION DATE: May 24, 2022